

CERTIFICATION OF ENROLLMENT  
**SECOND SUBSTITUTE SENATE BILL 5258**

Chapter 132, Laws of 1996

54th Legislature  
1996 Regular Session

COMMUNITY PUBLIC HEALTH AND SAFETY  
NETWORKS--CLARIFYING, TECHNICAL, AND ADMINISTRATIVE MODIFICATIONS

EFFECTIVE DATE: 6/6/96 - Except section 7 which becomes effective  
7/1/96; and section 8 which becomes effective 3/22/96.

Passed by the Senate March 7, 1996  
YEAS 47 NAYS 0

\_\_\_\_\_  
JOEL PRITCHARD  
**President of the Senate**

Passed by the House March 7, 1996  
YEAS 98 NAYS 0

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CLYDE BALLARD  
**Speaker of the  
House of Representatives**

Approved March 22, 1996

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MIKE LOWRY  
**Governor of the State of Washington**

CERTIFICATE

I, Marty Brown, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SECOND SUBSTITUTE SENATE BILL 5258** as passed by the Senate and the House of Representatives on the dates hereon set forth.

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MARTY BROWN  
**Secretary**

FILED

March 22, 1996 - 2:12 p.m.

**Secretary of State  
State of Washington**

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SECOND SUBSTITUTE SENATE BILL 5258

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AS RECOMMENDED BY CONFERENCE COMMITTEE

Passed Legislature - 1996 Regular Session

State of Washington                      54th Legislature                      1996 Regular Session

By Senate Committee on Human Services & Corrections (originally sponsored by Senators Hargrove, Long, Franklin and McAuliffe)

Read first time 01/12/96.

1            AN ACT Relating to clarifying, technical, and administrative  
2 revisions to community public health and safety networks; amending RCW  
3 70.190.010, 70.190.060, 70.190.080, 70.190.090, and 70.190.130; adding  
4 new sections to chapter 70.190 RCW; creating new sections; providing an  
5 effective date; and declaring an emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7            "NEW SECTION.    **Sec. 1.** It is the intent of this act only to make  
8 minimal clarifying, technical, and administrative revisions to the laws  
9 concerning community public health and safety networks and to the  
10 related agencies responsible for implementation of the networks. This  
11 act is not intended to change the scope of the duties or  
12 responsibilities, nor to undermine the underlying policies, set forth  
13 in chapter 7, Laws of 1994 sp. sess.

14            **Sec. 2.** RCW 70.190.010 and 1995 c 399 s 200 are each amended to  
15 read as follows:

16            Unless the context clearly requires otherwise, the definitions in  
17 this section apply throughout this chapter.

1       (1) "Administrative costs" means the costs associated with  
2 procurement; payroll processing; personnel functions; management;  
3 maintenance and operation of space and property; data processing and  
4 computer services; accounting; budgeting; auditing; indirect costs; and  
5 organizational planning, consultation, coordination, and training.

6       (2) "Assessment" has the same meaning as provided in RCW 43.70.010.

7       (3) "At-risk" children are children who engage in or are victims of  
8 at-risk behaviors.

9       (4) "At-risk behaviors" means violent delinquent acts, teen  
10 substance abuse, teen pregnancy and male parentage, teen suicide  
11 attempts, dropping out of school, child abuse or neglect, and domestic  
12 violence.

13       (5) "Community public health and safety networks" or "networks"  
14 means the organizations authorized under RCW 70.190.060.

15       (6) "Comprehensive plan" means a two-year plan that examines  
16 available resources and unmet needs for a county or multicounty area,  
17 barriers that limit the effective use of resources, and a plan to  
18 address these issues that is broadly supported by local residents.

19       (~~(2)~~) (7) "Participating state agencies" means the office of the  
20 superintendent of public instruction, the department of social and  
21 health services, the department of health, the employment security  
22 department, the department of community, trade, and economic  
23 development, and such other departments as may be specifically  
24 designated by the governor.

25       (~~(3)~~) (8) "Family policy council" or "council" means the  
26 superintendent of public instruction, the secretary of social and  
27 health services, the secretary of health, the commissioner of the  
28 employment security department, and the director of the department of  
29 community, trade, and economic development or their designees, one  
30 legislator from each caucus of the senate and house of representatives,  
31 and one representative of the governor.

32       (~~(4)~~) (9) "Fiduciary interest" means (a) the right to  
33 compensation from a health, educational, social service, or justice  
34 system organization that receives public funds, or (b) budgetary or  
35 policy-making authority for an organization listed in (a) of this  
36 subsection. A person who acts solely in an advisory capacity and  
37 receives no compensation from a health, educational, social service, or  
38 justice system organization, and who has no budgetary or policy-making  
39 authority is deemed to have no fiduciary interest in the organization.

1        (10) "Outcome" or "outcome based" means defined and measurable  
2 outcomes ((and indicators that make it possible for communities)) used  
3 to evaluate progress in ((meeting their goals and whether systems are  
4 fulfilling their responsibilities)) reducing the rate of at-risk  
5 children and youth through reducing risk factors and increasing  
6 protective factors.

7        ~~((5))~~ (11) "Matching funds" means an amount no less than twenty-  
8 five percent of the amount budgeted for a ((consortium's project))  
9 network. ((Up to half of)) The ((consortium's)) network's matching  
10 funds may be in-kind goods and services. Funding sources allowable for  
11 match include appropriate federal or local levy funds, private  
12 charitable funding, and other charitable giving. Basic education funds  
13 shall not be used as a match. State general funds shall not be used as  
14 a match for violence reduction and drug enforcement account funds  
15 created under RCW 69.50.520.

16        ~~((6) "Consortium" means a diverse group of individuals that~~  
17 ~~includes at least representatives of local service providers, service~~  
18 ~~recipients, local government administering or funding children or~~  
19 ~~family service programs, participating state agencies, school~~  
20 ~~districts, existing children's commissions, ethnic and racial minority~~  
21 ~~populations, and other interested persons organized for the purpose of~~  
22 ~~designing and providing collaborative and coordinated services under~~  
23 ~~this chapter. Consortiums shall represent a county, multicounty, or~~  
24 ~~municipal service area. In addition, consortiums may represent Indian~~  
25 ~~tribes applying either individually or collectively.))~~

26        (12) "Policy development" has the same meaning as provided in RCW  
27 43.70.010.

28        (13) "Protective factors" means those factors determined by the  
29 department of health to be empirically associated with behaviors that  
30 contribute to socially acceptable and healthy nonviolent behaviors.  
31 Protective factors include promulgation, identification, and acceptance  
32 of community norms regarding appropriate behaviors in the area of  
33 delinquency, early sexual activity, alcohol and substance abuse,  
34 educational opportunities, employment opportunities, and absence of  
35 crime.

36        (14) "Risk factors" means those factors determined by the  
37 department of health to be empirically associated with at-risk  
38 behaviors that contribute to violence.

1       **Sec. 3.** RCW 70.190.060 and 1994 sp.s. c 7 s 303 are each amended  
2 to read as follows:

3       (1) The legislature (~~((intends to create))~~) authorizes community  
4 public health and safety networks to reconnect parents and other  
5 citizens with children, youth, families, and community institutions  
6 which support health and safety. The networks have only those powers  
7 and duties expressly authorized under this chapter. The networks  
8 should empower parents and other citizens by being a means of  
9 expressing their attitudes, spirit, and perspectives regarding safe and  
10 healthy family and community life. The legislature intends that parent  
11 and other citizen perspectives exercise a controlling influence over  
12 policy and program operations of professional organizations concerned  
13 with children and family issues within networks in a manner consistent  
14 with the Constitution and state law. It is not the intent of the  
15 legislature that health, social service, or educational professionals  
16 dominate community public health and safety network processes or  
17 programs, but rather that these professionals use their skills to lend  
18 support to parents and other citizens in expressing their values as  
19 parents and other citizens identify community needs and establish  
20 community priorities. To this end, the legislature intends full  
21 participation of parents and other citizens in community public health  
22 and safety networks. The intent is that local community values are  
23 reflected in the operations of the network.

24       (2) A group of persons described in subsection (3) of this section  
25 may apply (~~((by December 1, 1994,))~~) to be a community public health and  
26 safety network.

27       (3) Each community public health and safety network shall be  
28 composed of twenty-three people, thirteen of whom shall be citizens who  
29 live within the network boundary with no (~~((direct))~~) fiduciary interest  
30 (~~((in health, education, social service, or justice system organizations~~  
31 ~~operating within the network area))~~). In selecting these members, first  
32 priority shall be given to members of community mobilization advisory  
33 boards, city or county children's services commissions, human services  
34 advisory boards, or other such organizations (~~((which may exist within~~  
35 ~~the network))~~). The thirteen persons shall be selected as follows:  
36 Three by (~~((the))~~) chambers of commerce (~~((located in the network))~~), three  
37 by school board members (~~((of the school districts within the network~~  
38 ~~boundary))~~), three by (~~((the))~~) county legislative authorities (~~((of the~~  
39 ~~counties within the network boundary))~~), three by (~~((the))~~) city

1 legislative authorities (~~(of the cities within the network boundary)~~),  
2 and one high school student, selected by student organizations (~~(within~~  
3 ~~the network boundary)~~). The remaining ten members shall live or work  
4 within the network boundary and shall include local representation  
5 (~~(from)~~) selected by the following groups and entities: Cities(~~(  )~~);  
6 counties(~~(  )~~); federally recognized Indian tribes(~~(  )~~); parks and  
7 recreation programs(~~(  )~~); law enforcement agencies(~~(  , superior court~~  
8 ~~judges)~~); state children's service workers (~~(from within the network~~  
9 ~~area)~~); employment assistance workers (~~(from within the network~~  
10 ~~area)~~); private social(~~(  , educational)~~) service providers, broad-based  
11 nonsecular organizations, or health service providers (~~(from within the~~  
12 ~~network area, and broad-based nonsecular organizations)~~); and public  
13 education.

14 (4) (~~(A list of the network members shall be submitted to the~~  
15 ~~council by December 1, 1994, by the network chair who shall be selected~~  
16 ~~by network members at their first meeting. The list shall become final~~  
17 ~~unless the council chooses other members within twenty days after the~~  
18 ~~list is submitted. The council shall accept the list unless he or she~~  
19 ~~believes the proposed list does not adequately represent all parties~~  
20 ~~identified in subsection (3) of this section or a member has a conflict~~  
21 ~~of interest between his or her membership and his or her livelihood.))~~

22 Members of the (~~(community)~~) network shall serve terms of three years.

23 The terms of the initial members of each network shall be as  
24 follows: (a) One-third shall serve for one year; (b) one-third shall  
25 serve for two years; and (c) one-third shall serve for three years.  
26 Initial members may agree which shall serve fewer than three years or  
27 the decision may be made by lot. (~~(The same process shall be used in~~  
28 ~~the selection of the chair and members for subsequent terms.)) Any~~  
29 vacancy occurring during the term may be filled by the chair for the  
30 balance of the unexpired term.

31 (5) (~~(The network shall select a public entity as the lead fiscal~~  
32 ~~agency for the network. The lead agency may contract with a public or~~  
33 ~~private entity to perform other administrative duties required by the~~  
34 ~~state. In making the selection, the network shall consider: (a)~~  
35 ~~Experience in administering prevention and intervention programs; (b)~~  
36 ~~the relative geographical size of the network and its members; (c)~~  
37 ~~budgeting and fiscal capacity; and (d) how diverse a population each~~  
38 ~~entity represents.)) Not less than sixty days before the expiration of  
39 a network member's term, the chair shall submit the name of a nominee~~

1 to the network for its approval. The network shall comply with  
2 subsection (3) of this section.

3 (6) Networks (~~(meetings)~~) are subject to the open public meetings  
4 act under chapter 42.30 RCW and the public records provisions of RCW  
5 42.17.270 through 42.17.310.

6 NEW SECTION. Sec. 4. A new section is added to chapter 70.190 RCW  
7 to read as follows:

8 (1) Each network shall contract with a public entity as its lead  
9 fiscal agent. The contract shall grant the agent authority to perform  
10 fiscal, accounting, contract administration, legal, and other  
11 administrative duties, including the provision of liability insurance.  
12 Any contract under this subsection shall be submitted to the council by  
13 the network for approval prior to its execution. The council shall  
14 review the contract to determine whether the administrative costs will  
15 be held to no more than ten percent.

16 (2) The lead agent shall maintain a system of accounting for  
17 network funds consistent with the budgeting, accounting, and reporting  
18 systems and standards adopted or approved by the state auditor.

19 (3) The lead agent may contract with another public or private  
20 entity to perform duties other than fiscal or accounting duties.

21 NEW SECTION. Sec. 5. A new section is added to chapter 70.190 RCW  
22 to read as follows:

23 No network member may vote to authorize, or attempt to influence  
24 the authorization of, any expenditure in which the member's immediate  
25 family has a fiduciary interest. For the purpose of this section  
26 "immediate family" means a spouse, parent, grandparent, adult child,  
27 brother, or sister.

28 **Sec. 6.** RCW 70.190.080 and 1994 sp.s. c 7 s 305 are each amended  
29 to read as follows:

30 (1) The community network's plan may include a program to provide  
31 postsecondary scholarships to at-risk students who: (a) Are community  
32 role models under criteria established by the community network; (b)  
33 successfully complete high school; and (c) maintain at least a 2.5  
34 grade point average throughout high school. Funding for the  
35 scholarships may include public and private sources.

1 (2) The community network's plan may also include funding of  
2 community-based home visitor programs which are designed to reduce the  
3 incidence of child abuse and neglect (~~((with [within]))~~) within the  
4 network. Parents shall sign a voluntary authorization for services,  
5 which may be withdrawn at any time. The program may provide parents  
6 with education and support either in parents' homes or in other  
7 locations comfortable for parents, beginning with the birth of their  
8 first baby. The program may make the following services available to  
9 the families:

10 (a) Visits for all expectant or new parents, either at the parent's  
11 home or another location with which the parent is comfortable;

12 (b) Screening before or soon after the birth of a child to assess  
13 the family's strengths and goals and define areas of concern in  
14 consultation with the family;

15 (c) Parenting education and skills development;

16 (d) Parenting and family support information and referral;

17 (e) Parent support groups; and

18 (f) Service coordination for individual families, and assistance  
19 with accessing services, provided in a manner that ensures that  
20 individual families have only one individual or agency to which they  
21 look for service coordination. Where appropriate for a family, service  
22 coordination may be conducted through interdisciplinary or interagency  
23 teams.

24 These programs are intended to be voluntary for the parents  
25 involved.

26 (3) (~~((The community network may include funding of))~~) In developing  
27 long-term comprehensive plans to reduce the rate of at-risk children  
28 and youth, the community networks shall consider increasing employment  
29 and job training opportunities in recognition that they constitute an  
30 effective network strategy and strong protective factor. The networks  
31 shall consider and may include funding of:

32 (a) At-risk youth job placement and training programs. The  
33 programs shall:

34 (i) Identify and recruit at-risk youth for local job opportunities;

35 (ii) Provide skills and needs assessments for each youth recruited;

36 (iii) Provide career and occupational counseling to each youth  
37 recruited;

38 (iv) Identify businesses willing to provide employment and training  
39 opportunities for at-risk youth;



1 (v) Match each youth recruited with a business that meets his or  
2 her skills and training needs;

3 (vi) Provide employment and training opportunities that prepare the  
4 individual for demand occupations; and

5 (vii) Include, to the extent possible, collaboration of business,  
6 labor, education and training, community organizations, and local  
7 government;

8 (b) Employment assistance, including job development, school-to-  
9 work placement, employment readiness training, basic skills,  
10 apprenticeships, job mentoring, and private sector and community  
11 service employment;

12 (c) Education assistance, including tutoring, mentoring,  
13 interactions with role models, entrepreneurial education and projects,  
14 violence prevention training, safe school strategies, and employment  
15 reentry assistance services;

16 ~~((d))~~ (4) The community network may include funding of:

17 (a) Peer-to-peer, group, and individual counseling, including  
18 crisis intervention, for at-risk youth and their parents;

19 ~~((e))~~ (b) Youth coalitions that provide opportunities to develop  
20 leadership skills and gain appropriate respect, recognition, and  
21 rewards for their positive contribution to their community;

22 ~~((f))~~ (c) Technical assistance to applicants to increase their  
23 organizational capacity and to improve the likelihood of a successful  
24 application; and

25 ~~((g))~~ (d) Technical assistance and training resources to  
26 successful applicants.

27 **Sec. 7.** RCW 70.190.090 and 1994 sp.s. c 7 s 306 are each amended  
28 to read as follows:

29 (1) A ~~((community))~~ network that has its membership finalized under  
30 RCW 70.190.060(4) shall, upon application to the council, be eligible  
31 to receive planning grants and technical assistance from the council.  
32 Planning grants may be funded through available federal funds for  
33 family preservation services. After receiving the planning grant the  
34 ~~((region will be given))~~ network has up to one year to submit the long-  
35 term comprehensive plan. ((Upon application the community networks are  
36 eligible to receive funds appropriated under RCW 70.190.140.))

37 (2) The council shall enter into biennial contracts with  
38 ~~((community))~~ networks as part of the grant process. The contracts

1 shall be consistent with available resources, and shall be distributed  
2 in accordance with the distribution formula developed pursuant to RCW  
3 43.41.195, subject to the applicable matching fund requirement.

4 (3) No later than February 1 of each odd-numbered year following  
5 the initial contract between the council and a network, the council  
6 shall request from the network its plan for the upcoming biennial  
7 contract period.

8 (4) The council shall notify the ~~((community))~~ networks of their  
9 allocation of available resources at least sixty days prior to the  
10 start of a new biennial contract period.

11 (5) The networks shall, by contract, distribute funds (a)  
12 appropriated for plan implementation by the legislature, and (b)  
13 obtained from nonstate or federal sources. In distributing funds, the  
14 networks shall ensure that administrative costs are held to a maximum  
15 of ten percent.

16 (6) A network shall not provide services or operate programs.

17 (7) A network shall file a report with the council by May 1 of each  
18 year that includes but is not limited to the following information:  
19 Detailed expenditures, programs under way, progress on contracted  
20 services and programs, and successes and problems in achieving the  
21 outcomes required by RCW 70.190.130(1)(h) related to reducing the rate  
22 of state-funded out-of-home placements and the other three at-risk  
23 behaviors covered by the comprehensive plan and approved by the  
24 council.

25 **Sec. 8.** RCW 70.190.130 and 1994 sp.s. c 7 s 310 are each amended  
26 to read as follows:

27 (1) The council shall only disburse funds to a ~~((community))~~  
28 network after a comprehensive plan has been prepared by the network and  
29 approved by the council ~~((or as provided in RCW 70.190.140)).~~ In  
30 approving the plan the council shall consider whether the network:

31 ~~((1))~~ (a) Promoted input from the widest practical range of  
32 agencies and affected parties, including public hearings;

33 ~~((2))~~ (b) Reviewed the indicators of violence data compiled by  
34 the local public health departments and incorporated a response to  
35 those indicators in the plan;

36 ~~((3))~~ (c) Obtained a declaration by the largest health department  
37 within the ~~((network's boundaries, ensuring that))~~ network boundary,  
38 indicating whether the plan ~~((met))~~ meets minimum standards for

1 assessment and policy development relating to social development  
2 according to RCW 43.70.555;

3 ~~((4))~~ (d) Included a specific mechanism of data collection and  
4 transmission based on the rules established under RCW 43.70.555;

5 ~~((5))~~ (e) Considered all relevant causes of violence in its  
6 community and did not isolate only one or a few of the elements to the  
7 exclusion of others and demonstrated evidence of building community  
8 capacity through effective neighborhood and community development;  
9 ((and

10 ~~(6))~~ (f) Considered youth employment and job training programs  
11 outlined in this chapter as a strategy to reduce the rate of at-risk  
12 children and youth;

13 (g) Integrated local programs that met the network's priorities and  
14 were deemed successful by the network;

15 (h) Committed to make measurable reductions in the rate of at-risk  
16 children and youth by reducing the rate of state-funded out-of-home  
17 placements and make reductions in at least three of the following rates  
18 of youth: Violent criminal acts, substance abuse, pregnancy and male  
19 parentage, suicide attempts, ~~((or))~~ dropping out of school, child abuse  
20 or neglect, and domestic violence; and

21 (i) Held a public hearing on its proposed comprehensive plan and  
22 submitted to the council all of the written comments received at the  
23 hearing and a copy of the minutes taken at the hearing.

24 (2) The council may establish a maximum amount to be expended by a  
25 network for purposes of planning and administrative duties, that shall  
26 not, in total, exceed ten percent of funds available to a network.

27 (3) The council may determine that a network is not in compliance  
28 with this chapter if it fails to comply with statutory requirements.  
29 Upon a determination of noncompliance, the council may suspend or  
30 revoke a network's status or contract and specify a process and  
31 deadline for the network's compliance.

32 NEW SECTION. Sec. 9. A new section is added to chapter 70.190 RCW  
33 to read as follows:

34 (1) The network members are immune from all civil liability arising  
35 from their actions done in their decision-making capacity as a network  
36 member, except for their intentional tortious acts or acts of official  
37 misconduct.

1 (2) The assets of a network are not subject to attachment or  
2 execution in satisfaction of a judgment for the tortious acts or  
3 official misconduct of any network member or for the acts of any agency  
4 or program to which it provides funds.

5 NEW SECTION. **Sec. 10.** If any provision of this act or its  
6 application to any person or circumstance is held invalid, the  
7 remainder of the act or the application of the provision to other  
8 persons or circumstances is not affected.

9 NEW SECTION. **Sec. 11.** The amendments to RCW 70.190.060 in 1996 c  
10 . . . s 3 (section 3 of this act) shall apply prospectively only and  
11 are not intended to affect the composition of any community public  
12 health and safety network's membership that has been approved by the  
13 family policy council prior to the effective date of this section.

14 NEW SECTION. **Sec. 12.** (1) Section 7 of this act shall take effect  
15 July 1, 1996.

16 (2) Section 8 of this act is necessary for the immediate  
17 preservation of the public peace, health, or safety, or support of the  
18 state government and its existing public institutions, and shall take  
19 effect immediately.

Passed the Senate March 7, 1996.

Passed the House March 7, 1996.

Approved by the Governor March 22, 1996.

Filed in Office of Secretary of State March 22, 1996.